A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SANTA ANA ESTABLISHING THE AREAS OF BENEFIT AND THE MAJOR THOROUGHFARE AND BRIDGE FEE PROGRAMS FOR THE SAN JOAQUIN HILLS TRANSPORTATION CORRIDOR AND THE FOOTHILL/EASTERN TRANSPORTATION CORRIDORS.

WHEREAS, buildout of the land use element of the General Plan of the City of Santa Ana is dependent upon providing a balanced transportation system to serve the planned level of development; and

WHEREAS, the City Council finds that implementation of the San Joaquin Hills, Foothill and Eastern Transportation Corridors will result in a transportation system which has the capacity to accommodate the additional traffic volume associated with anticipated future development; and

WHEREAS, implementation of the San Joaquin Hills, Foothill and Eastern Transportation Corridors will help to relieve congestion on the existing transportation system; and

WHEREAS, future state and federal revenue are projected to be inadequate to construct said transportation corridors in a timely manner; and

WHEREAS, the City Council finds that future development should pay a share of the cost of implementing new transportation corridors to insure that the transportation system will be adequate to serve said development and that this share of the corridor costs should be proportional to the traffic generated by the development; and

WHEREAS, Ordinance No. NS-1829 of the City of Santa Ana provides for the establishment of major thoroughfare and bridge construction fees to be paid by building permit applicants in the City of Santa Ana; and

WHEREAS, notice of the public hearing on the possible adoption of the fee program was given to all affected property owners as provided in Government Code Section 65091; and

WHEREAS, the property owners within the area of benefit did not file a majority written protest to the establishment of the San Joaquin Hills or the Foothill/Eastern Transportation Corridor Fee Program; and

WHEREAS, a Negative Declaration was issued as a result of initial studies prepared to assess the environmental impacts which might be associated with the adoption of the major thoroughfare and bridge fee program.

NOW, THEREFORE, BE IT RESOLVED as follows:

SECTION 1. The boundaries of the areas of benefit shall be described in the document dated July 1985 entitled "Major Thoroughfare and Bridge Fee Program for the San Joaquin Hills Transportation Corridor and the Foothill/Eastern Transportation Corridors" ("Program") attached hereto as Exhibit "C" and incorporated by reference herein.

SECTION 2. The estimated cost of these major thoroughfares and bridges are as follows:

San Joaquin Hills Transportation Corridor $\$ 341,660,000.00$
Foothill/Eastern Transportation Corridor \$516,147,000.00
The Program is presently designed to collect $48.4 \%$ of the cost of construction of the San Joaquin Hills Transportation Corridor and 48.5\% of the cost of construction of the Foothill/Eastern Transportation Corridors.

SECTION 3. The fees for development within the areas of benefit are based on the trip ends generated by the development as determined from the Trip Generation Tables included in the Program and shall be assessed upon new development based upon the number of dwelling units included in the development (for residential projects) or the gross square footage of the development (for non-residential projects) in those amounts as set forth in the Area of Benefit Fee Table included in the Program.

SECTION 4. An automatic adjustment of the fees, based upon the Construction Cost Index, shall be made each fiscal year commencing in fiscal year 1986-1987. An adjustment of the fee based upon updated project cost estimates or other changed conditions shall be made in lieu of the Annual Cost Index Adjustment when necessary.

SECTION 5. The collection of the fee shall be a condition of issuance of a building permit as described in the Program. The payment of fees may be deferred for all residential rental projects or projects which include State or Federal requirements to provide units affordable to families with incomes less than $80 \%$ of the median income for those time periods and subject to those terms and conditions set forth in Section IX of the Program. Fee credits shall be granted for dedications and work performed for the corridors as set forth in Section XI of the Program.

SECTION 6. In the event the City executes the "Joint Exercise of Powers Agreement Creating the San Joaquin Hills Transportation Corridor Agency" and/or the "Joint Exercise of Powers Agreement Creating the Foothill/Eastern Transportation Corridor Agency" ("Agreements"), upon the effective date of said Agreements, the City shall remit all fees collected pursuant to the Program to the Joint Powers Agencies created by said

Agreements pursuant to the terms and conditions of said Agreements. In the event the City executes said Agreements, any person aggrieved by a decision of the City regarding the amount of any corridor fee imposed or fee credit granted may appeal the decision of the City to the San Joaquin Hills Transportation Corridor Agency or the Foothill/Eastern Transportation Corridor Agency, where appropriate, which decision shall be final.

SECTION 7. This Resolution shall be effective upon the effective date of Ordinance No. NS -1829, establishing the Major Thoroughfare and Bridge Fee Program.

PASSED AND ADOPTED, by the City Council of the City of Santa Ana at an adjourned meeting held on the fth day of January, 1986.


Daniel E. Griset Mayor

ATTEST:


| Griset | Aye |
| :--- | :--- |
| Johnson | Nay |
| Acosta | Aye |
| Hart | Aye |
| Luxembourger | Aye |
| McGuigan | Aye |
| Young | Aye |
|  |  |

## COUNCILMEMBERS:



# MAJOR THOROUGEFARE AND BRIDGE FEE PROGRAM FOR <br> SAN JOAgUIN HILTS TRANSPORTATION CORRIDOR AND FOOTHILL/EASTERN TRANSPORTATION CORRIDORS 

Prepared by
Environmental Management Agency Transportation/Flood Control Program Office

JTLY 1985

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# MAJOR THOROUGEFARE AND BRIDEE FEE PROGRAM FOR <br> SAN JOAgUIN EIFLS AND FOOHEILI/EASTERN 2RANSPOREATION CORRIDORS <br> <br> Erecutive Sumany 

 <br> <br> Erecutive Sumany}

It can no longer be expected that facilities such as the San Joaquin Eilis Transportation Corridor (SJimC) and Foothill/2astern mansportation Corridors ( $F / E I C$ ) can be fully funded from the traditional revenue sources used to construct southern ealifornia's existing freeway network. Supplemental funding sources must therefore be develoged if these important components of Orange County's transportation systen are to be developed to provide relief to existing congested facilities and support orderiy develognent within cities and unincorporated areas. Development fees represent a potential supplemental funding source and as such have been under consideration by the soard of Supervisors for some time.

The development fee progran prepared for Board of Supervisors consideration is based upon Government Code sections 50029, 66484.3 and California Constitution Article il, section 7. The concept is furthermore based on the general principle that future development within preseribed benefit areas will benefit from the construetion of the transportation facilities and should pay for them in proportion to projected corzidor traffic demand attributable to the development. Future development within the benefit areas is expected to account for 488 of the cost of the SJEIC and F/EIC. The remaining cost of the corridors, representing benefits derived by existing development within the benefit areas and corzidor users outside the benefit areas, is proposed to be funded through traditional transportation Eunding sources such as existing federal and state programs. No assestment of existing developed property is proposed.

Corzidor usage projections for several hundred traffic analysis zones within the County were developed as a tool to assist in defining the proposed benefit areas. Traffic analysis zones with it or more of their total trip anking utilizing the corridor formed a fairly dense pattern. Identifiable physical features ciosely approximating the pettern were used to describe the boundaries of the bentit areas. two fee sones within each area of berefit were established based upon direct use of the corridors. traftic analysis zones with $8:$ or more of their total trip making utilizing the corfidor were defined in the higher fee zone (A). The remainder of the sones were defined in the lower fee zone (B).

Assessment of fees on a traffic related basis was determined to be equitable. Trip ends were selected as the least common denoninator and fees were established by dividing the proportion of corridor cost attributable to each fee zone by the total number of projected daily trip ends within each fee zone. Adjustments were made to trip ends between neighborhood commercial and residential land uses to reflect the relative benefit of neighborhood commersial development to residences. Land uses ware combined into three general land use categories ( 2 residential and 1 non-residential) for the purposes of applying fees to development projects.

Fees for each of the fee zones within the areas of benefit are:

| SJETC | Single Fanily Residential | MuIti-Tnis Residential | Non-Residential |
| :---: | :---: | :---: | :---: |
| 20ne A zone 3 | $\begin{aligned} & \$ 1,305 / \text { unit } \\ & \$ 1,010 / \text { unit } \end{aligned}$ | $\begin{aligned} & \$ 760 / \text { unit } \\ & \$ 590 / \text { unit } \end{aligned}$ | $\begin{aligned} & \$ 1.75 / \mathrm{sE} . \\ & \$ 1.30 / \mathrm{sf} . \end{aligned}$ |
| 5/ExC |  |  |  |
| $\begin{aligned} & \text { zone A } \\ & \text { zone } 3 \end{aligned}$ | $\begin{aligned} & \$ 1,295 / \text { unit } \\ & \$ \quad 920 / \text { unit } \end{aligned}$ | \$755/unit \$335/unit | $\begin{aligned} & \$ 1.80 / \mathrm{st} . \\ & \$ 1.05 / \mathrm{sk} . \end{aligned}$ |

Developers who are required to construct portions of the transportation corridors will receive eredit for that work toward the payment of their fees. The amount of credit will not be adjusted with subsequent revistona to the fee program once it is memorialized by agrement. This credit may be transferred to another landowner within the same area of benefit only with the change in title to the land.

Payment of fees for residential multi-unit rental projects nay be deferied for a period of 5 years Eron issuance of a building permit. The developer must enter into an agrement to pay the fee in effect at the time payment is due and provide a secu:ity in the anount of the fee plus 154.

Properties which are exempt from gayment of property taxes will generally be exenpt from payment of corfidor fess. Governmental owned and constructed facilities and utilities will be exempt unless the facility is used sor conmercial or revenue generating purposes.

Portions of twelve cities are included within the benceit areas sor the sJanC and F/BIC. The County may adopt a ge progran only within the unincorporated areas. Particiontion by cities, therefore, is an important ingredient to a successful progran that does not create inequities to property owners within differing jurisdictions. City and County coogeration is not only requized in the adoption of program and collection of fees, but should extend to decisions segarding expenditure of the funds. It is planned that joint powers Agencies consisting of City and County nembers will be created to plan and implement the Corridors. All fees collected under this progran will be deposited in accounts specifically for the transportation corzidors to accomplish this purpose.

## MAJOR MHOROUGEPARE AND BRIDGE FEE PROGRAM FOR <br> SAN JOAQUIN EILLS ND POOLHILL/EASTERN <br> TRANSPORTATION CORRIDORS

## I. BACRGROUND

Government Code sections 50029 and 66484.3 and California Constitution Articie 11 , section 7 permits the establishaent of loenl ordinances to require payment of fees as a condition of approval of a final map or as a condition of issuing a building permit for purposes of defraying the actual or estimated cost of constructing bridges over waterways, railways, freeways and canyons, or constructing major thoroughtares.

Pursuant to the above provisions of the Government Code, and the Police powers the Board of Supervisors adopted Section 7-9-316 of the Orange County Codizied Ordinances providing for the establishment of major thorougifare and bridge construetion fees to be paid by subdividers and building permit applicants in the County of Orange.

On Aptil 2i, 1982, the Board of 3upervisors, by Resolition 32-598, directed the Environmental Management Agency (IMA) to begin analyzing potential areas of benefit as an adjunct to the Orange County/Orange County Transportation Comission - Transportation Finance Study and to proceed with the establimbment of a fee program. The board, furthermore, determined that developers of subdivisions waich contain portions of any transportation cortidor, would dedicate zight-of-way, grade and construct necessary portions of the corriuor and participate in any established coryidor see program.

On February 15, 1983 the Boars of Supervisors, by Resolution 83-239, identified interim areas of impact for the $S a n$ joaquin Eills and Foothill/Eastern Fransporeation Corzidors and directed EwA to require subdividers to enter into contracts to participate in corfidor implementation pending establishment of a fee program.

On september 28, 1983, PyA subnitted a report on the Transportation Corridor Fee Programs to the Board of Supervisors for referral to the Planning Comaission for recommendations. Public meetings were subsezuently held by the Planning Comission on October 11 and sovember 1,1983 to consider the Major Thoroughfare and Bridge Fee Programs.

On January 30, 1984 the Planning Cownission adopted Resolution No. 45-83 recomending that the Board of Superrisors adopt Major Thoroughfare and Bridge Fee Prograns for the San Joaquin Eills rzanaportation Corrisor and the Foothill/tastern Tranportation Corridor.

On Octaber 3, 1984 the Board of Supervisors, by Resolution 84-1462, adopted areas of Benefit and Major Thoroughfare and Bridge fees within unincorporated Orange County for the San Jonguin Bills and Foothili/Eastern Trassportation Corzidoss. Subsequent cooperative analysis of the fee program by Orange County, Orange County Transportation

Commission, suilding Industry Association, and cities within the areas of benefit have lead to the revisions contained within this report.

## II. DESCRIPITOA OF CORRIDOR

A TRANSPORTATION CORRIDOR is a migh-speed, high volum, access-controlled multimodal facility with a median of sufticient width to be utilized for transit considerations such as fixed gail or high-oceupancy vehicles. The corfidors will provide for high speed movement of vehieular traftic where projected volumes exceed major arterial highway capacities. These routes will function similariy to Ereeway and expressway and should eventualiy be incorporated into the freeway and expressway systen. They are, therefore, designed to meet minimus state and Federal standards.

The relatively rapid growth and planned Euture developagnt in orange County is contributing directly to the need for major transportation corridors. Three such corrijors (Foothill, Eastern and San Joaquin aills) are included on the Master plan of Arterial mighways (MPNH), a component of the Transportation Element of the Orange County Eeneral plan.

Transportation corridors are depicted on the Mpar map as either conceptually proposed or established alignments. These facilities are part of a planned traffic sireulation system necessary to suppert developnent of the County in accordance with county and Eity land use plans. These facili=ies will also relieve recurgent congestion on major areerials and Ereeways in Orange County as concluded by several secent studies: MultiModal Transportation Study (1980), Santa Ana Transportation Corfidor Study (1981). Foothill Transportation Corridor Study (1981), and the San Joaquin Eills Transportazion Corider Study (1979).

The SAN JOAOUIN HFELS TRANSPORTATION CORRIDOR is planned as a high-speed, high capacity, access-controlled transportation facility to serve locsl and regional traffic and transit needs. It is an established alignment on the MPAR which includes the Corona del Mar freeway (Route 73) in the Cities of Costa Mesa, Newport Beach and Irvine and extends southeasterly approximately 13 ailes to join the San Diego Freeway (I-S) between Avery parkwey and Juniparo Serza Road near the City of san Juan Capistrano (see Exhibit I). It wili be designed to comport to scenic highway standards and provide approximately six to ten general purpose travel lanes with a median of sufficient width to accomodate future high-occupancy vehiele (HOV) lanes and speciai transit facilities it required. The central segment of the corridor carries the greatest anount of trafflc because there are linited number of other parailel highway facilities. Traffic volumes on the south end of the corgidor ase lowest along the soute as a result of countywide traffic orientation, which is generally to the north. Access to the corridor will be limited to approximately 12 grademeparater interchanges with arterial highways plus provisions for future additional exclusive interchange campe for mov lanes. Additional bridges may be required as the corridors cross substantial canyons and water courses.

The EASMEF TRANSPORTATTON CORRIDOR is currently show as a conceptual alignment on the MPRE. The FOOATIL TRANSPORHATION CORRIDOR is an
astablished alignment between the Eastern Corridor and a point northerly of Ortega Eighway and a conceptual alignaent between that point and San Diego Freeway (I-5). As depicted on Exhibit I, the Eastern Franmportation Corrijor will intersect the Riverside freeway (Route 91) between Weir Canyon soad and Gypsum Canyon soad extending southeasterly approx. 13 miles to a point southerly of the santa ara Preewny (1-5) in the cities of Tustin and irvine. The Foothill Transportation Corridor will originate from the Eastern Corridior between Santiago Canyon Road and Irvine soulevary and extend southeasterly approx. 32 miles to the Ban Diego Freway (I-5) below San Clemente in San Diego County. It is anticipated the Eastern corridor will be a landscaped, grade separated scenic corridor which includes approximately six general purpose travel lanes and the Foothill Corridor, a landscaped corridor which includes four to six general purpose travel lanes with medians or other areas wide enough to accommodate BOV/Special transit requirements if necessary. access to the corridor will be limited to grade-separated interchanges with arterial highways plus provisions for future exclusive interchange ramps for HoV lanes.
III. CORRIDOR PLANNING

The level of facility pianned in this report will support cursently adopted land use plans of the County and Cities surrounding the corridors. In the event the Cities and County subsequently augment their existing General plan land uses, particularly in areas serving the Foothill and Eastern Corridors, those facilities my require increased lanes to accommodate that growth. It is intended that the see adopted under this program will be reevaluated if an additional level facility is identified to serve increased adopted land uses. The majority of the length of corridor alignments fall within relatively undeveloped areas of the County. Exceptions to this are either end of the San Joaguin rills Transportation Corridor and the central segwents of the Foothill/Eastern Trassportation Corsidors. Each corridor traverses areas of hilly terrain. A majority of the areas traversed by the corridors is zoned planned Community with tentative tracts proceeding in various stages of approval.

An alignment was selected by the Board of Supervisors for the San Joaquin Hills Tranaportation Corridor on November 28, 1979 and the northwesterly segment of the Foothill Corridor on May 25, 1983. More detailed engineering work is eurrently underway on the San Joaquin Eills Transportation Corridor to refine the selected alignment and determine right-of-way requirements. Similar detailed engineering is also in progress for the northwesterly segment of the Foothill fransportation Corridor through developer studies of surrounding lands. Alignment selection studies ars well underway on the Eastern Corridor and fust getting started for the southerly end of the Foothill Corridor between about oso Parkway and I-5.

It is proposed that all corridors will eventually be added to the state Eighway System. State legislation (AB 86) has been signed into law which redescribes State Route 73 (Corona Dei Mar Freeway) to include the San Joaquin 日ills Tranaportation Corridor.

The construction costs within this report inciude estimates for all corridor grading and general travel lane improvenents ineluding bridges, structural section, interchanges, partial landscaping, and arterial highway sealignames dictated by the corfidor alignments. The cost of grading general 日igh-oceupancy Vehicle (EOV) lanes is included but not the cost of $\operatorname{EOY}$ structural section, bridges, median barriers or special accesa rampe. It is intended that fmplementation of any transit guideway or HOV facilieles, if needed, would be provided fron other funding sources.

Other costs included for both Corridors includes enginetring design, administration, construction inspection and right-of-way acquisition costs.

It is proposed that Jevelopers will dedicate the majority of right-of-way for the transportation corzidors. The cost estimet inciudes a cost for the portion of the sightmf-way which would exeeed a stindard major arterial highway constructed along the corridor alignment excluding slope easements. The portion of right-of-way equivalent to a major arterial highway is excluded from the estimate to maintain a policy consistent with other arterial highway dedications. The cost of slope easements is excluded because of the wide variations between the natural terrain conditions and sinal development of adjacent lands, the inability to eseimate the easement areas with cereainty, and for consistency with existing arterial developnent poliey. Right-ot-way required to realign any intersecting arterial highwy was also excluded from the cost estimate on the assumption tiat it will be dedieated in accordance with established developent policy. The sight-of-way to be inciuded as part of the corridor sost was assumed to have a value of $\$ 50,000 / a c r e$.
A. SAN JOAQUIN HILLS TRANSPORTATION CORRIDOR (SJEMC)

The cost of constructing the sJiIt to the standars of improvement as described in the previous section is based on estimates propared for the County during the phase II SJiIIC study work and is estimated to be:

TABEE IV-1

SAN JOAQUIN HILIS TRANSPORTATIOA CORRIDOR COST

Construction Engincering adnain.: Contingencies: Right 02 Way $i$ in excess of Majoz arterial ning.):

Total (for purposes of Fee Progran):
\$259,736,000
38,960,000
25,974,000
26,990,000
B. FOOTHILLL/RASTERN TRANSPORTATION CORRIDORS (F/ETC)

The cost for constructing the Foothill/Eastern Transportation Corridors was estimated from information obtained from the Weir Canyon Park sad Study dated october, 1982, the Foothill Transportation Corridor Route Location study dated December, 1982, and projection of costs from the San Joaquin ils Transportation Corridor. Unit prices used in the cost estimates are considered to adequately estimate the cost in 1984 dollars. The estimated costs are as follows:

TABES IV-2
FOOLZILL/EASTHER TRANSPORTATION CORRIDORS COST


## V. OVERALL FINANCING

The Board of Supervisors has established a transportation corridor development policy (Exhibit II) which defines the corridor implementation obligations of land development projects, and as noted in section $I$ of this report has indicated its general intent to require all new development to bear a portion of the cost of the corridors by payment of development fees (Major Moroughfare Fee). Funds from other more traditional sources (egg., existing state and federal tares on motor vehicle fuel) will be sought for the portion of the cost not funded by development fees. These other funds would be allocated through processes involving the California Transportation Commission and the Orange County Transportation Commission (OCIC).

In order to qualify for state and federal funding, the corridor routes must be incorporated into the state highway system and placed in one of the federal aid systems. State Route 73 (Corona Del Mar Freeway) has been legislatively redescribed to correspond with the route of san Joaquin Hills Transportation Corridor. It is intended that at an appropriate time similar legislation will ultimately be introduced to place the Foothill/rastern Corridors in the state highway system.

This Major thoroughfare Bridge Fee report focuses only on the portion of the corridor implementation costs which may be attributable to new growth and for which development fees are proposed.

The statutes identified in section $i$ of thia report wich authorize the collection of development fees specify that an Area of Benefit (AOB) shall be established which encompasses real property, which will benefit from construction of the major thoroughfares and bridges. The method of deteraining the AOB and the share of total corridor costs proposed to be paid by new developaent in the form of fees is explained in sections vI and VIII of this raport.

The astimated corridor costs and the portions proposed to be allocated to new development through the Major moroughfare and Bridige (meab) fee program are:

|  |  | New Developaent |  |
| :---: | :---: | :---: | :---: |
|  | Total Cost | Approximate Share of Cost | \% |
| San Joaquin aills: | \$341,660,000 | \$165,500,104 | 48.48 |
| Foothill/Bastern: | \$516,147,000 | \$250,228,066 | 48.54 |

In accordance with eursent Board of Supervisors' policy, new developments within the gath of the transportation corridors will be conditioned to dedicate :ight-of-way and grade the corrijor within the boundaries of the development, construct arterial overcrossings for internal arterial highways and construct cor:idor travel lanes and interchange samps required inmediately for access to the development or for elosure of short gaps in the transportation system. The estimated cost of these improvements including the estimated value of $R / W$ dedication in excess of that required for a standard major arterial highway (excluding siope easements) will be considered as a eredi: against the sequired MTES fees to the extent that these costs are inciuded in the fee progran.

## V. AREA OF BENIEPIT

In order to establish an wres tee program, an Area of Benefit (aOB) must be identified within which fees may be required upon issuance of building peraits or recordation of final maps to defray the cost of the major thoroughfares and bridges.

Construction of the transportation corridors will provide key facilities to ensure that the County's transportation syatem is in balance with both existing and future iand uses. The benefits, therefore, accrue not only to those properties which generate a high demand for use of the corridor but those which will benefit fram less congestion and delay on the arterial highway and sreeway system serving the property. Implementation of a belanced transportation system, including the corridors, will, furthermore, benefit undeveloped properties by allowing approval of land use to the Level in county and City Ganeral plans.

It is elear that both existing developed properties and undeveioped properties will benefit from construction of the transportation corridors. Development fees are proposed to finance a portion of the corridors proportional to the teaffic demands, measured faterip ends, ereated by new
growth. The portion of cost based upon existing trip ends represents the benefit to developed properties. Revenue for the cost allocated to existing development will be provided from public funding sources identified in Section $\nabla$, Overall Financing," of this report and, therefore, will not be assessed to individual properties.

The methodology used to determine the a OB consisted of determining the influence the corridor had on trips made within the County. The analysis was conducted with a system of computer programs known as UTPS ${ }^{1}$ corban Transportation planning Systems). The computer programs were tailored for specific Orange County application and are commonly known as the soces ${ }^{2}$ travel demand model.

The model subdivides Orange County and portions of adjacent Los Angeles County into more than 500 traffic analysis zones (TAZ). The model estimates the number of person trips each tar generates based on socioeconomic variables such as population, employment, income and number of housing units. These trips are then distributed from each zone to all other zones by a well-established procedure. The model then determines how many of these person trips will travel by auto, and finally assigns these auto trips onto a highway network. The socioeconomic data used in the AOB analysis is from the San Joaquin ils Transportation Corridor Study and the Foothill Transportation Corridor study.

Using the trip-making data described above, a select link analysis (program UROAD ${ }^{3}$ ) was performed to determine the number of corridor related trip ends which originate in, or are destined for, each traffic analysis zone (tai). These corridor mhz trip ends were used in conjunction with the total gaz trip ends (arterial highways plus corridor) to compute the percentage of trip ends by tai which use the corridor. The resulting percentages were posted on tai maps in 23 increments (Exhibits inf and IV).

The influence area for each of the corridors is quite pronounced at the 48 and greater trip use level as shown on the exhibits. The pattern of corridor usage becomes erratic below the $4 t$ level.

The determination of the $10 B$ for each of the transportation corridors was based primarily on the above corridor influence areas. However, the following additional criteria were used to supplement the percent of corridor use data to analyze relative benefits:

LIPS is a battery of sophisticated computer programs developed and sponsored by the Federal Urban Mass Transportation Agency (LamA) for forecasting travel demand.
${ }^{2}$ south 0 range County Circulation 5 study (soces) travel demand forecasting model developed by Eun/Transportation Planning Division.
$3_{\text {Trad }}$ is one of the computer programs in UTYS. It is a comprehensive flexible highway assignment and analysis program.
2. Corsidor trip ends exceed 2.75 trip ends per gross acre of the Taz.
2. Toeal corridor trip ends per Th2 exceed 2,000.
3. Trip end growth within each TAz exceeds 458.
4. Perceived dizect and indirect benefits to the transportation system.

Identifiable physical and planned features closely approximating the pattern of corridor usage were used to dascribe the boundaries of the benefit areas.

Within each area of benefit, sam lands were fudged to receive more bencfit than others from the construction of the corfidors. Developments which create relatively high demands for use of the corcidors were placed in a different fee zone within the area of benefit than other developments with less direct use. The boundaries between the fee zones were deterained utilizing the TAZ data on Exhibite III and IV. Traffic analysis zones where the percentage of cortidor trip ends equals or exceeds at were detined as zone A. Traffic analysis zones with less than 8\% use were defined as zone 3 . zone $A$ and $B$ are depicted on Erhibit $I$.

## VII.

DESCRIPTION OF AREA OF BTNEFIT (ANB)
The AOB's for the San Joaqsin aills and the combined Foothill/Eastern Cortidors include both incorporated and unincorporated tergitory and genezally encompasa the southeasterly half of Orange County as illustrated on Exhibit $I$.
A. SAN JOAQUIN GILLS GRANSPORIATION CORRIDOR

A more detailet map of the San Jonquin tills Transportation Corsidor AOB is shown on Exhibit V. This AOB contains approximately 122 square ailes. All or portions of the following eities are within this AOB:

TABLE VII-I
SAN JOAQUIN HILLS AOE BY LOCAS JURISDICTION

| City | Area Included in $A O B$ |
| :---: | :---: |
| Costa Mesa | 3.2 sq. filles |
| Irvine | 22.2 |
| Laguna Beach | 5.6 |
| Vewport Beach | 8.3 |
| San Clemente | 3.8 |
| San Juan Capistrano | 8.2 |
| Santa ana | 2.8 |
| City Subtotal | 54.1 |
| Onincorporated Iersitory | 68.3 |
| Toeal | 122.4 sq. miles |

## FEE EXEMPT ZONE

The Fee Exempt Zone is described as beginning at the point of origin which is the intersection of the centerline of Culver Drive and the centerline of Bonita Canyon Drive; thence northeasterly along the centerline of said Culver Drive to Campus Drive; thence westerly along the centerline of said Campus Drive to San Diego Creek; thence northerly along the centerline of said San Diego Creek to F-14 Channel; thence northeasterly aiong the centerline of said F-14 Channel to Old Main Street; thence southeasterly along the centerline of said Old Main Street to Culver Drive; thence northeasterly along the centerline of said Culver Drive to Irvine Center Drive; thence northwesterly along the centerine of said Irvine Center Drive to Harvard Avenue; thence northeasterly along the centerline of said Harvard Avenue to the centerline of Walnut Avenue; thence southeasterly along the centerline of said Wainut Avenue to the northerly boundary of Tract 2073; thence easterly along the northerly boundary of said Tract 7073 to the northerly boundary of Tract 7040; thence easterly along the northerly boundary of said Tract 7040 to Interstate 5; thence southeasterly along the centerine of said Interstate 5 to the southwesterly corner of Planning Area 8; thence clockwise around the boundary of said Planning Area 8 to Interstate 5; thence southerly along the centerline of said Interstate 5 to Jeffrey Road; thence southwesterly along the centerline of said Jeffrey Road to Irvine Center Drive; thence southeasterly along the centerline of said Irvine Center Drive to the northeast corner of Tract 9087; thence southwesterly along the southerly boundary of said Tract 9087 to the southerly boundary of Tract 9088; thence southwesterly along the southerly boundary of said Tract 9088 to the southerly boundary of Tract 9089; thence southwesterly along the southerly and westerly boundaries of Said Tract 9089 to the westerly boundary of Tract 8902; thence along the westerly boundary of said Tract 8902, and its prolongation, to Jeifrey Road; thence southwesterly along the centerline of said Jeffrey Road to University Drive; thence southwesterly along the centerline of said University Drive to the easterly boundary of Planning Area 21; thence clockwise around the boundary of said Planning Area 21 to Bonita Canyon Drive; thence westerly along the centerline of Bonita Canyon Drive to its intersection with the centerline Culver Drive and aforementioned point of origin.

The nos is bounded by the pacific ocean: beginning at the casterly boundary of the City of Hewport Beach at the Pacilic Ocean; thence along said external boundary defined by annexation nos. 843, 64, 397, 84, and 585 to its intersection with an extonsion of Fifth Avenue; thence northwesteriy along aaid extenaion to Fifth Avenue; thence northwesteriy along the centerline of said Fifth Avenue to Coast Eighway; thence northwesterly along the centerline of said Coast Highway to the crossing of the Jpper Newport Bay; thence along a line northerly through said upper Newport Bay to the point where the Santa Ana-Delhi Chansel (Facility F01) enters said Opper Newport Bay; thence along the centerlise of Santa Ana-Delhi Channel from upper Newport Bay to Oniversity Drive; thence westerly along the eantirline of said Oniversity Drive to santa Ana Avenue; thence northeriy aiong the centerifine of said Santa Ana Avenue to Corona del Mar freeway (State poute 73): thence northwesterly along the centerline of said Corona Del Mar Freevay to the San Diego Freeway (Interstate Route 405); thence westerly along the centerline of gaid San Diego Preeway to Barbor 3lvi.; thence northerly along the centerline of said Harbor Blva. to Macarthur Blve.; thence easterly along the centerline of said Macarthur Blvd, to Main street; thence northerly along the centerline of said min Street to Dyer soad; thence casterly along the centerline of said Dyer Road to Grand Avenue; thence northerly along the centerline of raid Grand Avenue to Edinger Avenue; thence easterly along the centerline of said Edinger Avenue to the Newport-Costa Mesa Freway (State Route 55); thence southwesterly along the centerline of said Newport-Costa Mesa Freeway to Warner Avenue; thence southeasterly along the centerline of said warner avenue to Red aill Avenue; thence southwesteriy along the centerline of said Red Hill avenue to Alton Avenue; thence northwesterly along the centerifine of said alton Avenue to the Newport-Costa Mesa Freeway; thence southwesterly along the centerline of maid Nemport-Costa Mesa Freeway to the San Diego Ereeway (Intorstate 405); thance southeasterly along the centeriine of said Interstate 405 to Interstate 3 ; thence southerly along the centerline of said Interstate 5 to its intersection with the proiongation of the goutherly boundary of aaneho Mission Viejo (approximately at via Escolar); thence southeasterly along the Rancho Mission Viefo boundary line as described by Record of Survey 9/25-18 to the easterly corner of Tract No. 6381; thence westerly along the southerly line of saif Tract No. 6381 to the easterly boundary at Parcel Map No. 80-851; thence southerly along eaid easterly boundary of pareel Map No. 80-851 to Rancho Viejo Road; thence eoutherly along the centeriine of said Rancho viejo soad to Ortega Highway; thence easterly along the centerline of said ortega Eighway to La Novia Avenue; thence southerly along the centerline of said ia Novia Avenue and its proposed extension to Tentative Tract 150 , 11648; thence southerly along the easterly boundary of said Tentative Tract Wo. 11648 to the boundary of Tentative Fract No. 11832; thence southerly along the easterly boundary of said Tentative Fract No. 11832 to the northerly boundary of Fract No. 8087; thence easterly and southerly along the boundary Of said Tract Mo. 8087 to the boundary of Tract No. 9784; thence easterly along the northerly boundary of said Tract Mo. 9784 and the prolongation of said boundary to the boundary of the City of San Juan

Capistrano; thence southeasterly along said city external boundary defiaed by Incorporation boundaries of April 19,1961 and annexation nos. 105 and 24 and deannesration per City resolution 62-11-13-2 to Interstate 5; thence southerly along the centerline of said Interstate 5 to its intersection with the Orange/san Diego County ine; and thence southerly along ald County line to the Pacific ocean.

## Zone A

Zone $A$ is bounded on the south by the Pactsic Ocean and is sescribed as follows: Beginning at the intergection of the cotal area of benefit westeriy boundary with the pacific ocean; thence along said total area of benefit boundary to Marguerite Avenue; thence northerly along the centeriine of said Marguerite Avenue to San Joaquin ails Road; thence easterly along the center line of said San Joaquin tills Road to Spyglass Gill Road; thence northerly along the centerline of said Spyglass Eill Road to San Miguel Drive: thence northerly along the centerine of said San Miguel Drive to Ford Road; Ehence northeasterly along the centerline of said rord Road and its proposed northeasterly extension as shown on the Orange County Master plan of Arterial Eighways dated August 8, 1984, to Bonita Canyon Road; thence easteriy along the center line of said Bonita Canyon road to the proposed southeriy extension of Sand Cinyon Avenue as shown on sail Master plan of Arterial Eighways; thence easterly along the centerline of the proposed extension of Sand Canyon Avenue to the westeriy extension of Bake Parkway as shown on said Master plan of Arterial Highways; thence easterly along the centerline of the proposed extension of said Bake Parkway to Laguna Canyon Road; thence southerly along the centerine of said Laguna Canyon Road to the proposed westeriy extension of Santa Maria Avenue as shown on said Master Flan of Arterial Eighways; thence easterly along the centerline of the proposed extension of Santa Maria Avenue and Sanes Maria Avenue to Moulton Parkway; thence southerly along the centerifse of said Moulton Parkway to El Toro Road, thence northeasterly along the centerifine of said zl Toro Rond to Pasco de Valenciag thence southeasteriy along the centeriine of said Paseo de Valencia and its easterly proiongation to intersect Interstate 5 which is also the easteriy boundary of the sotel area of benefit; thence southerly along said easterly boundary of the total area of benefit boundary to where it again intersects Interstate 5 in the vicinity of Canino Las Ramblas; thence northerly along the centerinse of said Interstate 5 to San Juan Creek Road; thence westerly along the centeriine of said San Juan Creek Road to Camino Capistrano; thence northerly along the centerline of said Carino Capistrano to Del Obispo street; thence westerly ulong the centerline of said Del obispo sereet to Alipaz seret; thence southerly along the centerline of said Alipaz strest to Canino Del Aviong thence westerly aleng the centerline of said Carino Del Avion and its propoeed westerly prolongation as shown on sadd master pian of Artezial Bighways, to Crom valiey Parkway; thence southerly along the conterline of said Grown Valley farkwy to Monarch Bay Drive; thence southwesterly along Monarch Bay Drive and its southwesteriy prolongation to the pacific Ocean.
zone B
Zone $B$ is described by the total San Joaquin Hills area of benefit excluding zone $A$ as deseribed above.
B. FOOTEILI/FASYEREN LRNSSPORIATION CORRIDORS

A single area of bencfit was selected for the combined Foothill and Eastern Transportation Corridors because of corridor usage patterns. A more detailed map of the Foothill/Eastern Coryidors aOs is shown on Exhibit VI. This AOS contains approximately 291 square miles. All or portions of the following cities are included in this aOB:

WABLE VII-2
FOOTHILE/EASTERN AOB BY LOCAL JURISDICTION
$\qquad$ Area Included in AOB

| City | Area Inciuded in AOB |  |
| :--- | ---: | :--- |
| Anaheim | 14.1 sq. miles |  |
| Irvine | 18.9 |  |
| Orange | 10.6 |  |
| San Clemente | 13.5 |  |
| San Juan Capistrano | 5.0 |  |
| Santa Ara | 2.8 |  |
| Tuatin | 11.1 |  |
| Villa Park | 2.1 |  |
| Yorba Linda | 17.7 |  |
| $\quad$ City Subtotal | 95.8 |  |
| Onincorporated Territory | 194.7 |  |
| Total | 290.5 sq. miles |  |

The nos is bounded generally by the northerly boundary of the San Joaquin fills Tranaportation Corridor nos from the san Diego County Line to the intersection of the San Diego freway (State soute-405) and the Newport-Costa Mesa freeway (State Moute 55), thence northeasterly along the centeriline of state goute 55 to alton Avenue; thence southeasteriy along centeriline of said Alton avenue to Red Hill Avenue; thence northeasterly along the centorilne of said Red Eill Avenue to Warner avenue; thence northwesterly along the centerline of said Warner Avenue to State Route 55; thence northeasterly along the centerline of said state moute 55 to Edinger Avenue; thence westerly along the centerifire of caid Edinger Avenue to Grand Avenue; thence northerly along the centerline of said Grand Avenue to Seventeenth street; thence easterly along the centerline of gaid seventeenth Street to state Route 55; thence northerly along the centerline of said State Route 55 to the Riverside Freeway (State Route 91); thence northwesterly along the centerline of asid state noute 91 to Tustin Avenue; thence northerly along the centerilise of said Tustin Avenue to Jefferson Street; thence northerly along said Jefferson Street to the southerly city limits of placentia; thence along the external boundary of said eity limits defined by annexation nos. 69-1, 76-1, 71-01,

65-4, 63-3, 64-1, 65-7, 63-4, 63-2, 64-4, and 72-2 to its intersection with Imperial Eighway, thence southeasterly along the centeriine of said Imperial Highway to Valiey View Avenue: thence northerly along the centerline of said Valiey View Avenue and its prolongation to the southerly boundary of Chino tills state Park; thence easterly along the southerly boundary of Chino Illls state park to its intersection with the Orange/San Bernardino County line; thence southeasterly along the Orange County line to the boundary of the San Joaquin $k i l l s$ rransportation Corridor Ares of Bencfit.

## 20NE A

Zone $A$ begins at the Orange/San Bernardino County line where said County Line intersects the centerine of the proposed extension 0 : Palma Avenue as shown on the Orange County Master Plan of Ar": Eighways dated August 8, 2984; thence westerly along the centerline. said proposed La palne Avenue to the proposed extension of Gypsum Canyon Road as shown in said Master plan of Arterial lighways; thance southerly along the centeriine of said propesed Gypsum Canyon road to the Riverside Freeway (State Route 91); thence westerly along the centerline of said State Route 91 to the northwesterly prolongation of the easterly boundary of the Wallace Ranch as shown in Orange County Record of Survey 2-5; thence southeasteriy along said projongation of the easterly boundary of the Nallace Ranch and continuing southeasterly along said easterly boundary to the northeasterly corner of the Oak tilis Ranch as shown in said Record of Survey 2-5; thence southeasterly along the easterly boundary of said Oak Eiils Ranch as shown in said Record of Survey $2-5$ and continuing southwesteriy along the southerly boundary of said oak gilis Ranch as shown in said record of Survey $2-5$ to the proposed southerly extension of weiz Canyon Road as shown on said Master plan of Arterial Eighways; thence southerly along said weir Canyon Road to Irvine Boulevard; thence easterly along the centerline of said Irvine Boulevard to Sand Canyon Avenue; thence southerly along the centerline of said Sand Canyon avenue to the proposed realignment of Trabueo Road as shown on said Master plan of Arterial Eighways; thence eaterly along the centerline of said proposed realignment of said Trabuco Road to the proposed northerly extension of Muirlande Boulevard; thence along said Muirlands Boulevard to the centeriine of Alton Arenue; thence northerly along the centesifin of said Aten Avanue to Jezonimo goad; bhence easteriy along the centerline of said Jeronino Road to Bake parkway; thence northerly along the centerline of said Bake Parkway to Trabuco Road; thence easteriy along the centeriine of sald trabuco pond to Alicia Parkway; thence northerly along the centerline of said Alicia parkway to Portola parkway; thence easterly along the centeriine of said portola parkway to the proposed Antonio parkway as shown on said Master Plan of Arterial Bighwas: thence southerly along the centerilne of said Antonio parkway to ortega Eighway; thence southmesteriy along the centerine of said ortega Eighway to the proposed easterly extension of Avery parkway an shown on said Master plan of Arterial Eighways; thence westerly along the centerline of said proposed extension and Avery Parkway to the Santa Ana Freeway
where it intersects the common boundary between the Foothill/Eastern and the San Joaquin zills A0Bs; thence southeasterly along said common nOB boundary to the Orange/San Diego County line; thence northerly along the Orange County line to where it intersects the centerline of the proposed La palma Avenue as show on said Master plan of Arterial aighways.

## zone 8

Zone $B$ is described by the total poothill/sastern area of benefit excluding zone A as described above.

## vIII.

FEES
In order to establish a corridor fee, it is necessary to determine who is to pay the fee, the facility cost to be supported by fees and a basis or unit of measure for the fees. As has been previousiy stated, it is proposed that fees be paid by future development within the defined areas of benefit in reasonable proportion to the benefit derived. The corridor facilities will, of course, also benefit existing development within the areas of benefit. The share of corridor cost attributable to benefits derived by existing development is proposed to be funded from other sources.

## A. Determination of Fee Progran's Share of Corridor Cost

The first step in calculating the see program share of the corridor cost was to determine the percentage of corridor user trip ends that sriginate or end within the area of benefit which are attributable so new growth. Trip information derived from the soces travel demand model was used for this analysis. This percentage was established as the developers share and multiplied by the total corridor cost to deternine the foe program share of costs as shown in Table VIII-1.

The fee progran share of corridor cost was then separated into amounts representing direct and indirect benefite to the benefit zones (A \& 3 zones) based upon peak hour and non-peak hour travel characteristics. Approximately sixty-one percent ${ }^{1}$ (618) of corridor trips are expected to occur during non-peak travel hours, thus representing a measure of the direct benefit from the corridors. Approximately thirty-nine percent ${ }^{1}$ (398) of corridor trips are expected to oceur during peak hours of travel, thus sepresenting lessened congestion on the remining transportation system. This system relief is defined as indirect benefit.

The direct and indirect factors were used to identify the relative bemefite between the $A$ and $B$ sones. The portion of fee program share representing direct benefit was divided between the $\lambda$ and $B$ zones beaed upon the percentage of corridor uner trips due to growth within each zone. The portion of developers share representing indirect benefit was distributed between the $A$ and $B$ zones based upon the percentage of total erip ends on the transportation gystem within each zone. The fees for the $A$ and B zones, therefore, include a measure of both direct and indirect benefits received by each zone. Exhibits VII and VIII show the method in which these calculations were made.

LCaltrans, LARTS 1976 Urban Rural Survey.

The fee progras share of corridor cost show below represents an estimat of the share ateributable to new develogment. It is expected that this share my change as future sevisions are made to the fees.

TABLE VIII-1
FEE PROCRAM SHARE OE CORRIDOR COST

|  | Total Corridor Costs (\$) | Developers Shaze (\%) | Developers Share (\$) |
| :---: | :---: | :---: | :---: |
| SJEIC |  |  |  |
| zone A |  | 28.68 | \$ 97,856,775 |
| 20ne B |  | 19.85 | \$ 67,643,330 |
| Total | \$341,660,000 | 48.48 | \$165,500, 104 |
| F/EsC |  |  |  |
| zone 1 |  | 25.83 | \$133,096,091 |
| zone B |  | 22.78 | 5117,131,975 |
| Total | \$316,147,000 | 48.58 | \$250,228,066 |

B. Determination of Base Fee

The cost attributable to future develogment mate be reduced to a fee so that it may be apportioned in an equitable manner to specific Eypes of development. Allocation of the cost on the basis of trip end generation by general land use category is proposed, where:
cost apportioned to future development in the AOB zone = cost/trip end trig end growth in the AOB zone

SJEMC I/ETC
zone A $\frac{597,856,775}{1,321,160}=\$ 74 / 1$
zone B $\frac{567,643,330}{1,462,093}=\$ 46 / 182$
$\frac{\$ 133,096,091}{1,665,922}=\$ 80 / 42$
$\frac{\$ 117,131,975}{2,730,731}=\$ 43 / 125$

The data used in computing the average cost per tzip end are summarized in Exhibit IX and $X$. The trip and generation factors used in the ealeulation were derived frem the era rrip Generation Rates, shown in Exhibit XI. The projected growth in dwelling units was taken Eran the respective San Joaquin Eills and roothill Transportation corpidor studies. projected growth in industrial/commercial floor space was generated fron wris IIt employment projections.

[^0]Various land uses within the area of benefit have been grouped into three major eatogories for the purposes of distributing fees to individual develogments. The three general categories used inciude residential single-fanily dwelling units, residential multi-unit awellings, and non-gesidential land uses. The trip ends calculated for the non-residential land use category vere a sumation of more specific non-residential categories such as anufacturing, retail regioni, meighborbood/commity commercial, and office uses. The trip generation rates used to calculate the trip ends for each of these more specific non-residential land uses were averages of rates shown in Exhibit XI.

Prior to the sumation of the trip ends grom each of the more specific son-residential land uses, an adjusteent was made to the projected trip onds for neighborhood/community commercial land uses. This adjustment was an attempt to reflect the benefits to residential land uses which acerue frem construction of neighborhood/commanity comercial developmant. Neighborhood/comunity comercial primarily benefits local sesidents by providing an opportunity to ahop elose to home. Many of the trip ends typically assigned to local retail uses are accounted for by these short trips arriving from and returning to residences. These residential-related trip ends actually provide savings in travel costs due to the short nature of the trip. additionally, neighborhood/communtty commercial developaent tends to reduce energy consumption and traffic impacts.

Residential land uses reseive sufficiant benefit from construction of neighborhood/comanity conmercial developpent to distribute a portion of the trip ends attributable to neighborhood/comanity commereial development to residential land uses. For this reason, 60 of the trip ends attributable to neighborhood/community commercial development were reassigned to single family residential and muleiunit residential land uses as a seasure of this increased benefit.

The reassigned trip ends were split between single family and multiunit residential land uses based upon their respective trip ends due to growth. The adjusted trip ends are as follows:
table vili-2
ADUSTED 108 RRIP ENDS

| Fand Use Category | Zone A |
| :--- | :--- |
| Generated Adjusted Fenerated Adjusted |  |
| Frip Ends Trio Ends Frip Ends Trio Ends |  |

## BAN JOAgUIN HIETE TRANSPORTATION CORRIDOR

Single Fasily Residential Onits
Multi-Onit Residential Onits
Moighborhood/Coumity Cowereial

$$
\begin{aligned}
& 379,452 \\
& 193,956 \\
& 448,800
\end{aligned}
$$

557.635

$$
285,053
$$

279,520

| 139,368 | 254,536 |
| :--- | :--- |
| 240,723 | 440,312 |
| 525,262 | 210,105 |

FOOMEILLL/EASTHRN TRANSPORETATION CORRIDORS
Single Family Residential Onits
Multi-Onit Residential Onits
Neighborhood/Comumity Comercial

| 666,024 | 897,960 |
| :--- | :--- |
| 160,377 | 216,238 |
| 479,662 | 191,865 |


| 643,812 | $1,143,880$ |
| ---: | ---: |
| 248,906 | 442,221 |
| $1,155,638$ | 462,255 |

Once this adjustwent was made, the fee progran share of the total corridor cost for each of the thres generalized land use categories was deternined. the single-family cesidential and multi-unit zesidential share of the corridor cost was caleulated first by multiplying the adjusted teip ends shown above by the appropriate cost per teip end as developed in Exhibies IX and $X$. The non-residential share of the corridor cost was calculated by using the difference between the total fee program share and the total residential share of the corridor cost. the tee progra share of corridor cost by generalized categories is:

TABLE VIII-3
FEE PROCRAM SEARE BY LARD USE CATHEORY
Single Fanily Mulei-Onit
Residential Residential son-Residential Deveioper's Share

SAN JOAQUIN EILIS TRANSPORTATICN CORRIDOR

| zone A | $\$ 41,264,990$ | $\$ 21,093,922$ | $\$ 35,497,862$ | $\$ 97,856,774$ |
| :--- | :--- | :--- | :--- | :--- |
| Zone B | $\$ 11,727,056$ | $\$ 20,254,352$ | $\$ 35,661,922$ | $\$ 67,643,330$ |

FOOHEILL/EASTERN TRANSPORTATION CORRIDORS


TABLE VIII-4
AREA OF BENETETT FEES
Fand Uee Rounded
Caleulation Fee Fee

SAN JOAQUIN RILIS TRANSPORTATION CORRIDOR
Zone A

Single-fanily residential Mulei-unit residential Mon-residential
$\$ 41,264,990+31,621$ units
$\$ 21,093,922+27,708$ undts
$\$ 35,497,862+20,021,185$ at
\$1.305/unit \$761/unit \$1.77/s8
\$1,305/un:: \$760/unit \$1.75/sf

## Zone B

Single-Eamily residential Multh-unit residential Non-residential
\$11,727,056 - 11,624 units
$\$ 20,254,352$ - 34,389 units $\$ 35,661,922 \cdot 27,700,359$ sf

## \$1,010/unit \$589/unit <br> \$1,010/unit \$590/unt $\$ 1.30 / \mathrm{sf}$

 \$1.29/st゙| Iand Use | $\begin{gathered} \text { Fee } \\ \text { Calculation } \end{gathered}$ | Fer |
| :---: | :---: | :---: |

FOOHAILE/EASHEN TRANSPORTATION CORRIDOR
zons A

Singlefanily residential Multi-unit residential son-residential

| $\$ 71,836,800+55,502$ | units | $\$ 1,294 /$ unit | $\$ 1,295 /$ unit |
| :--- | :--- | :--- | :--- |
| $\$ 17,299,040$ | 22,911 units | $\$ 755 /$ unit | $\$ 755 /$ unit |
| $\$ 43,960,251+24,232,767$ | $\$ 1$ | $\$ 1.81 / 8 i$ | $\$ 2.80 / s i$ |

Zone 3

Singie-Emily residential $\$ 49,196,840+53,631$ unita $\$ 917 /$ unit $\quad \$ 920 /$ unit Multi-unit residential Non-residential

| 49,156,840 + 33,651 units | \$917/unit | -\$920/uni |
| :---: | :---: | :---: |
| -35,558 units | \$533/unit | \$535/unit |
| \$48,929,632 +46,616,669 fees | \$1.05/82 | \$1.05/sE |

D. APPLICATION OF FEES

When development feen are collected at the time of building permit issuance, the number of residential units or area of non-residential buildings will be know. The fees for each developanat will simply be calerlated by multiplying the number of residential units or gross Eloor area of non-residential buildings times the appropriate land use eategory and the fee zone. Gross floor area shiall be defined as total floor area including ach floor of multiple story buildings within the outer footprint of the buileing as described on the bailding permit. Adjustments will not be made to trafisic generation rates to reflect anomalies due to project design or other conditions. Nil land uses will be determined to be within the most appropriate of the three general land use categories.

In the event an existing non-residential building is proposed to be expanded, the fee will be determined by the net increase of building area. If a non-residential building is converted to another nonresidential use with no net increase in building area, no fees shall be required. Parking structures shail slso be exempt from payment of fets since they do not generate a vehicular attraction in and of themselves.

The following eategories which receive exmaptions from payment of property taxes will also be generally exempt from paying transportation corsidor fees: 1) Church; 2) Ieligious; 3) College; 4) Welfare; 5) Wholly menmt: 6) Other. The tinal determination of whether a property is exempt will be based upon verification of a property eax exerpeion for those specified categories on the latest Assessor's 5011 as defined for orange county by the state of California.

Covernment-ouned facilities or utilities shall be exmpt frem payment of fees to the extent that the facilities will not be used for generating revenue of commercial purposes. Examples of exmpt public uses are city halls, park buildings, and other public buildings. privately owned utilities will not be exampt from payment of corridor Eees.

Notwithstanding property tax exemptions, governmental-owned or constructed facilities (including but not limited to counties, cities and redevelopment agencies) which will generate revenue or be leased for comercial purposes shall pay fees in accordance with the established fee schedules. peapples of this include the revenue generating portions of airports, train stations, stadiums, sports arenas, convention centers, bus terainals, hotels, or concessions on public lands. In the event construction of these facilities is an expansion of an existing use, the fee shall be deternined besed upon the net inerease of building area.

All disputes over application of fees to specific projects or disputes over exemptions of projects fron fee sequirements shall be presented to the Joint powers Ageney deseribed in Section XIII of this report for resolution.

Examples of fee calculations:

1. The see for a development consisting of 100 single-family detached units, 300 condo units and 25,000 s.t. of office and Neighiorhood Shopping Center uses would be:

San Joaguin Fills AOB (Zone A):

| (100 D.0. $\times$ S1305/0.0.) | \$ 130,500 |
| :---: | :---: |
| (300 D.0. x 5760/0.0.) | \$ 228,000 |
| (25,000 S.F. $\times$ \$1.75/S.F.) | S 43,750 |

Total see sor development is located in
Zone a of STETC AOB - $\$ 402,250$
Foothili/Eastern AOB (Zone B):

| (100 ロ.0. x 920/0.0.) | 92,000 |
| :---: | :---: |
| (300 0.0. $\times$ \$535/0.0.) | \$ 160,500 |
| (25,000 S.F. $\times$ \$1.05/S.F.) | \$ 26,250 |
| Total tee for developrent if located in |  |
| zone B of Foothill/Eastern AOB | \$ 278,750 |

2. Total fee for reconstruction of a $10,000 \mathrm{sf}$. office building to a 15,000 3.f. Neighborhood Shopping Center would be calculated as follows:

San Joaguin Eills A0B (Zone B):
(5,000 s.f. x \$1.30/s.f.) $\quad$ 6,500
rotal fee for development if located in zone A of sJETC MOS

36,500

## Foothill/Eastern AOB (Zone A):



## IX. DECTRRRAL OF EEESS

It is proposed that fees may be deferred for residential multi-unit rental projects or projects which include State or Federal requirements to provide units affordabie to families with incomes leas than 808 of the median income (section VII housing). The deferral may be for a period of.five years from the issuance of building peraits or the period of the state/Federal funding requirements beginning upon issuance of the first building permit. The fees to be paid shall be those in effect at the time of paypent and shall be secured by an agreament and renewable letter of eredit held by an escrow company, or cash or time certificate of deposit in the amount of fees plus 15 percent in anticipation of inflationary increases.

## X. CRTYERIA FOR COLLEGTION of peEs

The onabling ordinance provides for collection of fees at a condition of final map approval or issuance of building permits. Fees shall be collected prior to issuance of all buileing permits for new residential structures and commercial/industrial structures which establish new and enlarged floor space. Faes will not be required for remodeling or reconstructing existing structures to the same number of residential dwelling units or equal commertial building area. Fees will not be required for construction of retaining walls, patio covers, swinming pools or other non inhabitable residential structures.
XI. DEVEROPNTANT EXACTIONS \& CRBDITS

Development projects containing portions of transportation corridors within their boundaries shall be required by condition of approval of eities or County to acconglish the following:

1. Dodicate right-ofway in accordance with echematic plans approved by the Joint powers Agency.
2. Grade corridor right-of-way in accordance with achamatic plans approved by the Joint powers Agency and shown on the Fentative fract Map and sough grading plans.
3. Construct arterial overcrossings for internal arterials. Width of overcrossing structure (i.e., number of travel lanes) is to be deternined based upon vehicular and pedestrian traffic generated by the proposed project.
4. Construct corridor travel lanes and interchange ramps required immodiately for access to proposed develogment or aystem continuity
(closure of short gaps). Number of lanes required is to be based upon traffic generated by proposed project.
5. Participate, among other designated beneficiaries, in the San Joaquin Eills or Foothill/Eastern Trangportation Corridor see progran.

Subdivisions in which right-of-way, grading and inprovements are requirgd for the transportation cortidors will be eligible for eredit toward payment of the Mras fees to the extent that the costs are included in developrent of the fee progras. Whenever subdivisions are conditioned to grade or improve portions of transporeation corridors or dedicate right-of-way in excess of Major Arterial gighway standards, and these costs exceed fees, the developer shall enter into an agreement prior to recordation of final tract or parcel mape to identify the difference in the dollar amount between the estimend costs of the grading, improvements, and/or fight-of-why, and the calculated sees. Such agresments will establish the anount of reimbursement for wich the subdivision is entitled. A developer shall be entitled to reimbursement for a period of fifteen (15) years after acceptance of jmprovements by the appropriate legislative body. If the estimeted costs of the grading, improvements, and/or excess right of way are less than the calculated see, a developer may relinguish credits in lieu of paying fees until credits are sully utilized with the remainder of the fee collected prior to issuance of building permits.

In the event a develognent not requizing subdivision is enditioned to construct or grade portions of the transportation coriidors or dedieate right-of-way, reimbursement agreements shall be executed prior to issuance of any building permits within the project boundaries.

Developers will be lilowed to apply credits earned on one project to another project within the same area of benefit owned by the sarre developer. In the event title to the land of a project changes, credits can be transferred to another developer with the title to the land upon written notification to the appropifate legislative body that is a parey to the reimbursenent agrement. Credits will otherwise be non transterable from one developer to another. Credita can be used for the purpose of reducing fees prior to completion and acceptance of grading, improvements or tight-of-way dedication. Eowever, no reimbursements shall be made until all grading, improvenents or dedication are completed and accepted by the Board of Supervisors or City Council and finds are available for reimbursement as determined by the appropriate legislative body.

The guidelines for deternination of fee credits are as follows:

1. General

Credit for sight-of-way dedicztion, grading, and other improvements will only be given to the extent that the cost of such sight-of-way of improvements are included in the calculation of fees in the Major Thoroughtare and Bridge Fee program.
2. Right-of-Way

Credit will be given for fight-of-way dedication at the rate of $\$ 50,000$ per acre except for sloge easements and a $120-500 t-w i d e$ strip along eenterine of the transportation eopridor which mould nomally be required for arterial highway dedication.
3. Grading

Credit will be given for earthwork, road and slope drainage, buttressing, stabilization, hydroseeding and erosion control at the following combined rates:

## Corridor Seqment

Credie Rate
SAN JOAQUIN HILLS TRANSPORTATION CORRIDOR

Jamboree to 3tation 511+50
Station 511+50 to Moulton parkway Moulton Parkway to Paseo de Colinas
$\$ 149,784$ per acre road easement
$\$ 124,132$ per mere road easement \$124,915 per acre road easement

FOOTHILI/EASTERN TRANSPORTATION CORRIDOR
Foothill/Rastern Corridor
$\$ 137,060$ per aere road ansement
The term road eascment es used above includes the entire area within fight-of-way (hinge goint to hinge point) excluding slope and drainage easements. The eredit valuen furthermore include percentages or work estimated for engineering, administration and contingencies for the respective transportation corridors.
4. Drainage Structures

Credit will be given for drainage structures in accordance with lengths of pipe and unit prices estimated as costs in the fee program or for as-built structures which the Director, EMA or his designee determine are reasomable equivalents of the structures in the fee progran cost estimate. Unit prices for as-built drainage structures will be those used in the latest fee program cost estimate. Engineering and administration eredit of 154 of the drainage structure credit will be added. Contingency credit of $10 \%$ of the drainage structure eredit will be added. Terrace drains, downdrains and temporary drainage facilities or erosion control facilities are included in the average unit cost of grading.
5. Other Improvements

Credit will be given for other inprovements at the rate at which the improvement was estimated in the fee program plus 154 for engineering and administration plus 108 for contingencies.

The credit rates specified above will be revised whenever the corridor cost estimates are revised for the purpose of adjusting fees. Once
fee credits are established by an executed reimbursement agrement, no further adfustments will be made to those credits because of revisions to the corzidor cost estimatef or fee adjustants.
XII. ANAUR FEE ADTUSTMENT

It is intended that the fee prograns be subaitted annumily to the soard of Supervisors and City Councils for fees to be automatically adjusted based upon an approved construction cost index. opdated project cost estimates, substantial changes in general plan land use elements, or other peztinent information may also be cause for adjustient by the soard of supervisors and City Councils.

In the event an annual eraluation of the fee programs causes fees to be reduced for any reasons, reimbursements will not be considered for fees already paid.
XIII. CITY PARPICTPAPION IN FEE PROGRAM

There are twelve different cities within the proposed areas of benefit for the Foothill/Eastern and San Joaquin fills mransportation Corridors. Joint powers Agencies (JPA) consisting of City and County members are proposed for the purposes of planning and. implementing the san Joaquin Fills, Foothill and Eastern Transportation Corridors. It is proposed that separate JPA's be ereated for the San Joadin mils Coridor and the combined Foothill/Eastern Corpidors. Fees collected by Cities and the County will be deposited with each JPA for the purposes of designing and constructing the corsidors. The JPA will be responsible for aciministering fees collected under this fee program including any reimbursements called for in reimbursement agrements identified in Section XI of this report.


## EXHIBII II

RESOLUTION OF THE BOARD OE SUPERVISORS OF
ORANGE COUNTY, CAIIFORNIA
Apгi1 21, 1982
On motion of Supervisor Wieder, duly seconded and carried, the following Resolution was adopted:

WHEREAS, development of lands is oceurring which contributes directly to the need for transportation corridors; and

WHEREAS, said development may obstruct future right-of-way foz the transportation corridors: and

WHEREAS, development benefitting from implementation of the transportation corridors should contribute toward the cost generally in proportion to the need generated: and

WHEREAS, right-of-way for the transportation should be protected as development occurs; and

WHEREAS, grading should be accomplished. whenever possible, in conjunction with the grading and development of surrouncing property: and

WHERERS, implementation of logieal increments of the corrido: shoula occur in conjunction with the land development process wheneve: the transportation needs of that development require those Eacilitias for access: and

WHEREAS, development policies for the implementation of the transportation corridor will provide basis for planning of future development and serve as notice to the public as to the future locations of the corridors:

Resolution No. 82-598
Transportation Corridors Development Policy
 of subdivisions containing within their boundaries portions of transportation corridors shown on the Transportation Element of the County General Plan the developer shall:

1. Dedicate right-of-way to County.
2. Grade corridor right-of-way in accordance with schematic plans approved on the tentative map and rough grading plans approved by the Director, EMA.
3. Construct arterial overcrossings for internal arterials. Width of overcrossing structure (i.e.. number of travel lanes) is to be determined based upon vehicular and pedestrian traffic generated by the proposed project.
4. Construct corridor travel lanes and interchange ramps required immediately for access to proposed development or system continuity (closure of short gaps). Number of lanes required is to be based upor traffic generated by proposed project.
5. Participate, anong other designated beneficiaries, in any established corridor development fee prograr. costs incurred pursiant to. Conditions 2 through 4 shall be creditable against fees. Costs I. incurfed pursuant to Condition 1 shall be creditable against fees to
 cost.

EE IT FURTHER RESOLVED that EMA is hereby directed to amend appropriate sections of the Subdivision and zoning Codes to implene: this policy.

BE IT FURTHER RESOLVED that EMA is hereby directed to incorpose in General Plan amendment elements, zoning actions, area plans and site plans recommendations appropriate for implementing this policy.

三玉 IT EGnduth kESUIVED that ENA is hereby dizectee to begin analyzing jateniial areas of benefit as an edjunct to the Orange Counay／ Orance County myansportation Commission Transportation Firance Stuey．

BE IT FURTHER RESOLVED that affectec cities be reguested to adopt similar policies．

BE IT FURTHER RESOLVED that EMA is hereby dizected to proceed expeditiously with the establishment of a fee program． 1982 ，and pessed by unaninous vote of said boardambera present in

IN WITNESS WHEREDF，I have hereunto set my hand andiestat this 21st ADril .1982.
$\qquad$







## EXHIBIT VII <br> Page 1 of 2

FEE PROGRAM SEAR OF TOTAL CORRIDOR COST SAN JOAQUIN HILLS ERANSPORIAFION CORRIDOR

$I_{\text {percent }}$ corridor 2E due to growth trip ends due to growth Total Trip Ends
percent corzider users tiv by zone = motel trip ends per zone Sumption of total trip ends

3percent corridor users $T E$ due to growth = Percent TE due to growth $x$ percent corridor users TE by zone

EXHIBIT VII
Page 2 of 2
PEE PROGRAM SHARE OP TOTAL CORRIDOR COST ban Joaguin hilis transportation corridor

| zone | - Corridor Users TB Due to Growth | Dicect Benefit | Indirect Benefit | Fee Program Share | Growth in Trip ends | Fee |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | 35.038 | \$ 73,006,934 | \$ 24,849,841. | \$ 97,856.775 | 1,321,160 | \$74/PE |
| B | 13.411 | \$ 27,948.130 | \$ 39,695,200 | \$ 67,643,330 | 1,462,093 | \$46/TE |
| Total | 48.448 | \$100,955,064 | \$ 64,545,041 | \$165,500,105 | 2,783,253 | 359/TE (Ave.) |

1. Total Corridor Cost $=\$ 341,660,000$
$\underset{i}{4}$ 2. Fee Program share $=48,448 \times \$ 341,660,000=\$ 165,500,105$
2. Direct Bemefit 618 $\times \$ 165,500,105=\$ 100,955,064$
3. Indirect Benefit $39 \approx \times \$ 165,500,105=\$ 64,545,041$
4. zone $A$ share

Direct Benefit $35.038 \times \$ 341,660,000 \times 618=\$ 73,006,934$
Indirect Benefit $30.58^{*} \times \$ 64,545,041$ 8ubtotal $\frac{\$ 24,849,84}{\$ 97,856,775}$
6. Zone B Share


* Total systen trip ends within $A \notin$ B zones
or29-20
,

|  | Eone A | Zone 3 | Outside AOB |
| :---: | :---: | :---: | :---: |
| Corridor User Trips with One or Both Ends In Zone |  |  |  |
| Trips beginning and ending in zone (Trips due to growth) <br> (total trips) | $\begin{aligned} & 27,922 \\ & 28,200 \end{aligned}$ | $\begin{array}{r} 9.322 \\ 12,657 \end{array}$ | $\begin{array}{r} 20,555 \\ -\quad 37,307 \end{array}$ |
| In/Out Trips <br> (Trips due to growth) <br> (Total trips) | $\begin{aligned} & 68,629 \\ & 80,763 \end{aligned}$ | $\begin{aligned} & 32,320 \\ & 46,004 \end{aligned}$ | $\begin{aligned} & 64,217 \\ & 88,512 \end{aligned}$ |
| Out/In Trips <br> (Trips due to growth) <br> (Total trips) | $\begin{aligned} & 75,449 \\ & 89,823 \end{aligned}$ | $\begin{aligned} & 33,648 \\ & 45,750 \end{aligned}$ | $\begin{aligned} & 55,069 \\ & 79,696 \end{aligned}$ |
| Trip End Analysis <br> (Trip ends due to growth) <br> (Total trip ends) <br> (Percent corridor IE due to grown) ${ }^{1}$ <br> (Percent corridor users is by zone) ${ }^{2}$ <br> (Percent corridor users TE due to growth) ${ }^{3}$ | $\begin{array}{r} 199,922 \\ 226,986 \\ 88.088 \\ 38.818 \\ 34.184 \end{array}$ | $\begin{array}{r} 83,612 \\ 115,078 \\ 72.664 \\ 19.68 \% \\ 14.30 \% \end{array}$ | $\begin{array}{r} 160,396 \\ 242,822 \\ 66.05 \% \\ 41.528 \\ 27.428 \end{array}$ |


2percent corfider users te by zone - Total trip ends per zone Sumation of total trip ends
${ }^{3}$ percent corfidor users $w x$ due to growth = percent te due to growth $x$ percent eorridor ubers TE by zone

## exilibit vilit

Page 2 of 2
PRE PROGRAM SIUARE OF TOTAL CORRIDOR COST FOOTHILLL/EASTEER TRANSHORTATION CORRIDOR

| Zone | - Corridor Users TE Due to Growth | Direct Benefit |  | Indirect Benefit | Pee Program Share | Growth in Trip ends | Pee |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | 34.188 | \$107,615,617 | \$ | 25,480,474 | \$133,096,091 | 1,665,922 | \$80/TE |
| B | 14.308 | \$ 45,023,503 | \$ | 72,108,472 | \$117,131,975 | 2,730,731 | \$43/T8 |
| Total | 48.488 | \$152,639,120 | \$ | 97,508,946 | \$250,228,066 | 4,396,653 | \$57/TR (Ave.) |

1. Total Corridor Cost $=\$ 516,147,000$
$\underset{i}{i}$ 2. Fee Program share $=40.488 \times \$ 516,147,000=\$ 250,228,066$
2. Direct Benefit $618 \times \$ 250,228,066=\$ 152,639,120$
3. Indirect Benefit $398 \times \mathbf{2 5 0 , 2 2 8 , 0 6 6}=\$ 97,508,946$
4. Zone a Share
$\begin{array}{ll}\text { Direct Benefit } & 34.181 \times \$ 516,147,000 \times 61:= \\ \text { Indirect Benefit } & 26.118 * \times \$ 97,588,946= \\ & \$ 107,615,617 \\ \$ 25,480,474\end{array}$
5. Zone B Share

Total Pee Program Share $\$ 250,228,066$

* Total systen trip ends within a is zones


## EXIIIBIT $1 \times$

## COST PER TRIP END ANALYSIS

san jomguin hills

exilibit $x$
cost per taip enil analysis
poothille/bastrbn

$w$
ノ

EXPIBIT XI
Page 1 of 2
DAILY VBHICLE TRIP GEAERATION RATES ORANGE COONIY ENVIRCMEBNTAL MANAGEMENY ACHNCY

August 1982

The following is a listing of vehicle trip generation rates used for planning purposes by the Environmental Management Agency. These rates have been compiled from a variety of sources, including County conducted studies, and are doemed representative of land uses within Orange County. "TE/Kaf" is an abbreviation for trip ends per thousand equare feet of gross building floor area. "Tr/Acre" refers to trip ends per developed acre.
Land Use TE/Ksf TE/Acre TE/Other

INDUSTRIAL

| Light Industrial/Industrial Park | 13 | 276 |
| :--- | ---: | ---: |
| Warehouse | 5 | 62 |

## RESIDEMTIAL

```
Single Family Detached
Single Family Detached-Estate
Multiple Unit (Apartments, Condos)
Mobile Eome
Retirement Community
```

12 TE/Du
15 TE/DU
7 2E/DU
5 TE/Du
4 TE/DU
LODGING
Eotel
Motel
Resort Eotel (TMC Use)
RECREATIONAL
Neighboihood Park 6
Regional Park
5
State Park
Marina
Beach
Golf Course 9
Campground
Tennis Club
Raquetbell Club
26

## INSTITUTION

| Elementary school |  | 47 | $1.0 \mathrm{tE} / \mathrm{Student}$ |
| :---: | :---: | :---: | :---: |
| Junior Eigh School |  | 60 | 0.9 2E/Student |
| Eigh School |  | 80 | 1.4 TE/Student |
| Junior College |  | 80 | $1.5 \mathrm{tE} /$ Student |
| Church - Weekday | 19 | 60 |  |
| Chureh - Sunday | 44 | 135 |  |
| Library | 42 | 310 |  |


| Land Use | TE/REt | TE/ACE | TE/ | her |
| :---: | :---: | :---: | :---: | :---: |
| METOICNL |  |  |  |  |
| Hospital <br> Nursing Ean | 18 | 200 | 14 | TE/Bed 2E/Bed |
| OPPICE |  |  |  |  |
| General oftice | 15 | 240 |  |  |
| Medical office | 75 |  |  |  |
| Research Center | 10 | 40 |  |  |
| RETAIL |  |  |  |  |
| Discount store | 65 |  |  |  |
| Gardware/Home Improvenent | 50 | 550 |  |  |
| Shopping Center - Regional | 50 | 500 |  |  |
| ( 30 Acres) |  |  |  |  |
| $\begin{aligned} \text { Shopping Center }- & \text { Community } \\ & (10-30 \text { Acres }) \end{aligned}$ | 70 | 900 |  |  |
| Shopping Center - Neighborhood ( 10 Acres) | 135 | 1250 |  |  |
| Restaurant - quality (i.e., Velvet turtle, Rungry Tiger, tet.) | 110 |  |  |  |
| Restaurant - Eigh Turnover (ie., Bob's, Denny's, etc.) | 350 |  |  |  |
| ```Restaurant - Fast Food (i.e., MacDonald's, Carl's Jr., ete.)``` | 900 |  |  |  |
| Automobile Sales |  | 400 |  |  |
| Service Station |  |  | 750 | se/Station |
| Supermarket | 125 |  |  |  |
| ```Convenience Market (i.e., 7-11, Stop & Go, etc.)``` | 550 |  |  |  |
| SERVICSS |  |  |  |  |
| Bank - Walk in | 180 |  |  |  |
| Bank - Drive In | 195 |  |  |  |
| Savings and Loan - Walk In | 65 |  |  |  |
| Savings and Loan - Erive In | 75 |  |  |  |


[^0]:    Amployment profects adopted by the orange County rransportation Cownission.

